中国法律通讯 INA LAW UPDATE

Real Estate

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Legal Issues on Allocated land

Jason Tian

China has a unique legal system on its land administration (for an overview of China land system, please refer to:

http://www.sh148.org/English/11763.html for more). In respect of foreign investment in

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In this issue of **Real Estate**, we discuss the legal issues relating to allocated land, whose use right is given to the land possessor without charge. This kind of land is distinctly different from the granted land, which is obtained by paying a sum of grant fee. We hereby introduce the basic rules regarding the use, transfer, mortgage and leasing in respect of allocated land.

We are pleased to answer your enquiries about the subject

China, construction land is mostly concerned. Under current legal framework, there are basically two ways of obtaining construction land, namely, granting and allocation. Granted land is usually obtained through auction, tendering, listing or by agreement, and land user shall pay the land grant fee up front. Allocated land is obtained by land users without paying any consideration for using the land except for paying cost for certain demolition and relocation. While allocated land is now strictly restricted to limited usages prescribed by the State Land Administration Ministry ("SLAM"), in reality, there are vast allocated lands in use, a legacy of China's old state planned economy, where most construction lands were allocated. Land has been frequently used as capital contribution in Sino-foreign equity or contractual joint ventures. Therefore, foreign investors shall be cautious if allocated land is involved therein. Based on our experience and research, we summarize current rules regarding the use of allocated land in terms of its utilization, transfer, pledge, leasing and expropriation.

1. Rights attaching to allocated land

Different from granted land whose users may transfer, pledge and lease or otherwise dispose of the land use right, allocated land users shall, strictly speaking, only be entitled to possess and use the land for approved purposes and benefit from such possession and usage. Under the 1990 Grant and Transfer Regulation on State-owned Land Use Right (the "Grant and Transfer Regulation"), still effective today, allocated land shall not be transferred, mortgaged or leased without prior approval of local governments.

2. How to transfer allocated land

As said, allocated land users shall have no right to transfer the land. In order to sell the structures (assuming the underlying land no longer falls into the prescribed allocation scope) over the land, seller shall have two options: converting the allocated land into granted land before sale, or apply for approval of his transfer of the land and leave the buyer to convert the same into the granted

land. Otherwise, without the government's approval, such sale of the superstructures is according to an interpretation by China supreme court illegal and shall be deemed void, unless approval is obtained before filing of the lawsuit.

Buyers or receivers (in the case of capital contribution in the form of land use right) shall be fully aware of what they are paying for or receiving.

Allocated land shall not be used for housing development unless converted into granted land.

3. Mortgage of allocated land

Initially, under the Grant and Transfer Regulation, mortgage
of allocated land shall also be subject to government approval. Later, in response to market
demand for collaterals, rules in this regard are relaxed to the extent that government's
approval therefor is lifted, provided however that upon realization of the mortgage, mortgagee
shall only be entitled to be paid in priority with proceeds of sale of the collateral minus an
amount equal to the land grant fee for the allocated land. SLAM issued a circular in 2004 that
the registration of the mortgage by the SLAM's local counterparts shall be viewed as the
government's approval for mortgage of the allocated land, which stance was recognized by
China supreme court.

While there is no worry about deals being voided, creditors or mortgagees shall be clear in mind that their collaterals are in a sense defective in term of their market values.

4. Leasing of allocated land

As with mortgage of allocated land, leasing of superstructures on allocated land was again subject to government's approval. Such requirement is now de factor abandoned provided that lessor shall pay an amount out of its leasing revenues to the government which amount is thought to be the interest accruing on the allocated land, a state interest.

5. Compensation upon expropriation of allocated land

Rules in this area are not crystal clear at this moment. While under Grant and Transfer Regulation it was explicitly provided that allocated land can be taken back without any compensation, later development in this area of law (mainly in SLAM's circulars) seems to recognize the right to compensation to certain extent.

We are pleased and ready to provide more detailed advice in respect of allocated land. Foreign investors engaged in manufacturing and production activities in China that require land utilization shall be particularly careful about issues associated with allocated land.

You may contact us for more at the following contacts as set out in the next page.

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About Mr. Tian and his services:

Mr. Tian graduated from the renowned law school, East China University of Political Science and Law in Shanghai, and before joining Zhong Yin Law Firm, he served as senior translator at Clifford Chance LLP and as an attorney—at—law at Zhonglun Law Firm. His legal services cover FDI, M&A, OEM, real estate (investment, sale, acquisition, purchase, leasing and property management of both residential, retail, commercial and industrial properties), corporate laws and trademark/technology licensing and transfer, and other general legal businesses such as employment, contract, tort etc.

如果您对上述内容有任何疑问,请致电、致信给我们!

If you have any questions about the above written contents, please do not hesitate to contact us!

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